

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 HA-05 IO-13 AID-05 CEA-01 CIAE-00
COME-00 EB-08 FRB-03 INR-10 NSAE-00 SP-02 STR-07
TRSE-00 LAB-04 SIL-01 OMB-01 DODE-00 PM-05 H-01
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FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC 8602
INFO AMEMBASSY BONN
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY THE HAGUE
AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY LISBON
AMEMBASSY MADRID

C O N F I D E N T I A L BRUSSELS 16938

USEEC

E.O. 11652: GDS

TAGS: EEC, PGOV, ELAB, SP, GR, PO, TU, GW

SUBJECT: FRG'S CONCERN OVER FREEDOM OF MOVEMENT ISSUE
IN EC ENLARGEMENT NEGOTIATIONS

REF: EC A-223

1. IN REFAIR WE REPORTED THAT BECAUSE OF THE HIGH
"EMIGRATION POTENTIAL" FROM GREECE, PORTUGAL, AND SPAIN,
THE EC COMMISSION IS PROPOSING THAT AFTER ENTRY INTO EC,
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THOSE THREE COUNTRIES WAIT AT LEAST FIVE YEARS BEFORE
BENEFITTING FROM THE TREATY OF ROME'S FREEDOM OF MOVEMENT
PROVISIONS. ALTHOUGH THE COMMISSION'S PUBLIC DOCUMENT
ON ENLARGEMENT DOES NOT MENTION THE SPECIFICS, WE
UNDERSTAND THAT THE COMMISSION HAS BEEN SERIOUSLY
DISCUSSING WITH MEMBER STATES A THREE-STAGE TRANSITION
PERIOD FOR FREEDOM OF MOVEMENT: A) A FIVE-YEAR FREEZE

ON IMMIGRATION FOLLOWING ACCESSION, B) LIMITED
IMMIGRATION IN THE FOLLOWING FIVE YEARS FOR THOSE
HAVING A CONCRETE JOB OFFER CERTIFIED BY THE NATIONAL
EMPLOYMENT SERVICE OF THE RECEIVING COUNTRY, AND C) COM-
PLETE FREEDOM OF MOVEMENT AFTER 10 YEARS.

2. IN A CONVERSATION WITH A MISSION OFFICER, A MEMBER OF
THE FRG REPRESENTATION TO EC RAISED SUBJECT OF GERMAN
CONCERN OVER POTENTIAL IMPACT OF EC ENLARGEMENT ON
UNEMPLOYMENT IN THE NINE EC COUNTRIES. HE TOLD US THAT
THE GERMAN CABINET HAS RECENTLY APPROVED A POSITION ON FREE-
DOM OF MOVEMENT WITH MORE RESTRICTIONS THAN PROPOSED BY THE
COMMISSION, AND THAT THE FRG IS PROMOTING THAT TOUGHER
POSITION AMONG OTHER EC-9 GOVERNMENTS.

3. LIKE THE COMMISSION, THE FRG PROPOSAL WOULD GRANT
FREEDOM OF MOVEMENT TO THOSE SPANIARDS, PORTUGUESE,
AND GREEKS -- EVEN IF UNEMPLOYED -- WHO ARE ALREADY IN
THE COMMUNITY WHEN THEIR COUNTRIES JOIN THE EC. HOWEVER,
ACCORDING TO OUR SOURCE, THE FRG PROPOSES A COMPLETE
FREEZE ON FURTHER IMMIGRATION FOR "12 YEARS OR LONGER"
FOLLOWING ACCESSION.

4. THE GERMANS FEEL THAT THE NINE EC COUNTRIES MIGHT BE
ABLE TO BEAR THE IMPACT OF FREEDOM OF MOVEMENT FOR GREECE,
PORTUGAL, AND SPAIN IF ONLY THOSE COUNTRIES WERE
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INVOLVED. BUT THE ACCESSION AGREEMENTS WITH THOSE THREE,
OUR SOURCE POINTED OUT, WOULD SET A CLEAR PRECEDENT FOR
TURKEY, AN "ASSOCIATE" OF THE COMMUNITY, WITH WHOM THE
EC HAS AN AGREEMENT PROMISING, IN PRINCIPLE, FREEDOM OF
MOVEMENT FOR TURKISH WORKERS BY 1986. THE ROOT OF THE
GERMAN CONCERN IS TURKEY, WHICH FACES WHAT OUR SOURCE
CALLED A "STAGGERING" UNEMPLOYMENT PROBLEM OVER THE NEXT
DECade OR SO (HE CITED A FIGURE OF AN ADDITIONAL MILLION
UNEMPLOYED TURKS EACH YEAR).

5. THE FRG POSITION HAS WIDESPREAD SUPPORT AMONG LABOR
MINISTERS IN THE EC, WE WERE TOLD, AND SO THE GERMANS PLAN
TO HOLD AN INFORMAL MEETING OF THE EC LABOR MINISTERS
IN FRANKFURT THIS AUTUMN TO DISCUSS A STRATEGY TO
PERSUADE EC MEMBER GOVERNMENTS TO TAKE A TOUGH LINE
ON FREEDOM OF MOVEMENT. OUR SOURCE EMPHASIZED THAT
IN THIS INITIATIVE THE FRG IS NOT ACTING IN ITS EC
PRESIDENCY ROLE, BUT RATHER AS AN EC MEMBER INFORMALLY
SHARING ITS CONCERN WITH OTHER MEMBER STATES. MCCARTHY

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